



## THE TEA ORDINANCE, 1959



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**THE TEA ORDINANCE, 1959**  
**ORDINANCE NO. XLVI OF 1959**

*[8th August, 1959]*

*An Ordinance to provide measures for the expansion of export of tea, for the setting up of bodies to establish new tea gardens and rehabilitate derelict tea gardens, and generally for the promotion of the tea industry, and for levying a cess on tea produced in Pakistan.*

WHEREAS it is expedient to provide measures for the expansion of export of tea, for the setting up of bodies to establish new tea gardens and rehabilitate derelict tea gardens, and generally for the promotion of the tea industry, and for levying a cess on tea produced in Pakistan;

NOW, THEREFORE, in pursuance of the Proclamation of the seventh day of October, 1958, and in exercise of all powers enabling him in that behalf, the President is pleased to make and promulgate the following Ordinance:—

CHAPTER I.—PRELIMINARY

**1. Short title, extent and commencement.**—(1) This Ordinance may be called the Tea Ordinance, 1959.

(2) It extends to the whole of Pakistan.

(3) It shall come into force at once.

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**2. Definitions.** In this Ordinance, unless there is anything repugnant in the subject or context,—

(a) “Board” means the Pakistan Tea Board constituted under section 3;

<sup>1</sup>[(aa) “Collector” means a Collector of Customs appointed under section 3 of the Customs Act, 1969 (IV OF 1969);]

(b) “Committee” means the <sup>2</sup>[Tea Development Committee] constituted under section 9;

(c) “estate” means a tea estate and includes a tea garden or a part of tea estate or garden;

(d) “export” means to take out of Pakistan by land, sea or air to any place outside Pakistan;

(e) “owner” includes any agent of an owner;

(f) “prescribed” means prescribed by rules, made under this Ordinance;

(g) “tea” means the commodity known as tea made from the leaves of the plant *Camellia Thea* <sup>3</sup>[or *Camellia Sinnensis*] including adjacent tender stalks or green tea but excluding tea waste; and

(h) “tea seed” includes seeds, roots, stumps, cuttings, buds and any living portion of the plant *Camellia Thea* <sup>3</sup>[or *Camellia Sinnensis*] which may be used to propagate that plant.

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<sup>1</sup> Cl. (aa) was ins. by the Tea (Amdt.) Ordinance, 1960 (1 of 1960), s. 2. has been subs. by the Federal Laws (Revision and Declaration) Ordinance, 1981 (27 of 1981), s. 3 and Sch. II.

<sup>2</sup> Subs. by Ord. 1 of 1960, s. 2, for “Development Committee”.

<sup>3</sup> Ins. *ibid*.

**3. Constitution of Pakistan Tea Board.**—(1) As soon as may be, the <sup>1</sup>[Federal Government] shall constitute a body to be called the Pakistan Tea Board consisting of the following members, that is to say :—

<sup>2</sup>[(a) A Chairman to be appointed by the <sup>1</sup>[Federal Government] ;]

<sup>3</sup>[(aa)] <sup>4</sup>[three] members elected by the Pakistan Tea Association <sup>5</sup>\* \* \* ;

(b) two members elected by the Tea Traders Association of Pakistan of whom one shall represent the tea brokers and shippers <sup>6</sup>[and the other the tea traders];

(c) one member to be nominated by the <sup>1</sup>[Federal Government] <sup>7</sup>[to represent the estates under proprietary management];

<sup>8</sup>\* \* \* \* \*

<sup>9</sup>[(e) two persons possessing special knowledge of tea or tea cultivation, or agriculture, <sup>10</sup>[to be nominated by the Federal Government] ;]

(f) one person to be elected by the recognized labour unions of tea gardens;

<sup>11</sup>[(g) one officer serving under the <sup>1</sup>[Federal Government] in the Ministry of Commerce to be nominated by the <sup>1</sup>[Federal Government].]

<sup>1</sup> Subs. by F.A.O., 1975, Art. 2 and Table, for "Central Government".

<sup>2</sup> Cl. (a) was ins. by the Tea (Amdt.) Ordinance, 1962 (66 of 1962), s. 2.

<sup>3</sup> The original cl. (a) was renumbered as cl. (aa), *ibid*.

<sup>4</sup> Subs. by the Tea (Amdt.) Ordinance, 1960 (1 of 1960), s. 3, for "four".

<sup>5</sup> Omitted by P.O. 4 of 1975, Art. 2 and Sch.

<sup>6</sup> Added by Ord. 1 of 1960, s. 3.

<sup>7</sup> Subs. *ibid* for certain words.

<sup>8</sup> Omitted by P.O., 4 of 1975, Art. 2 and Sch.

<sup>9</sup> The original cl. (e) was subs. by Ord. 1 of 1960, s. 3.

<sup>10</sup> Subs. by P.O. 4 of 1975, Art. 2 and Sch.

<sup>11</sup> The original cl. (g) as amended by Ord. 66 of 1962, has been subs. by the Tea (Amdt.) Ordinance, 1965 (14 of 1965), s. 2.

(2) The <sup>1</sup>[Federal Government] shall publish in the official Gazette the names of all the members of the Board and thereupon the Board shall be deemed to be constituted.

(3) Members of the Board shall, subject to the provisions of sub-section (4), hold office for three years, and shall be eligible for re-election or re-nomination.

(4) When a member of the Board dies, resigns or ceases to reside in Pakistan <sup>2</sup>[or to represent the particular interest which he was elected or nominated to represent] or becomes incapable of acting, the vacancy shall be filled by a fresh election or nomination, as the case may be, and any person so elected or nominated shall hold office for the un-expired term of his predecessor.

(5) If any authority or body entitled to elect or nominate a member under this section makes default in electing or nominating a member within the prescribed time, the <sup>1</sup>[Federal Government] may make nomination to fill the vacancy.

(6) No act or proceeding of the Board shall be invalid merely on the ground of the existence of any vacancy in, or any defects in the constitution of, the Board.

(7) Until the Board is constituted under this section, the Pakistan Tea Board constituted under sub-section (1) of section 3 of the Pakistan Tea Act, 1950 (XII of 1950), and functioning immediately before the commencement of this Ordinance shall continue to function, and while so functioning, shall be deemed to be a Board constituted under this section.

<sup>3</sup>[(8) The Board shall be a body corporate by the name of the Pakistan Tea Board, having perpetual succession and a common seal, with power to acquire, own and dispose of any property and shall, by the said name, sue and be sued.

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<sup>1</sup> Subs. by F.A.O., 1975, Art. 2 and Table, for "Central Government".

<sup>2</sup> Ins. by the Tea (Amdt.) Ordinance, 1960 (1 of 1960), s. 3.

<sup>3</sup> Sub-section (8) was added by the Laws Amendment Ordinance, 1965 (39 of 1965), s. 4.

**4. Functions of the Board.** The functions of the Board shall be to <sup>1</sup>[undertake such business, or to acquire take over or manage the business of such concern, as the <sup>2</sup>[Federal Government] may direct ; to] regulate, control and promote the <sup>3</sup>[cultivation and] export of tea ; to organise and assist in special research connected with tea cultivation and tea industry]; <sup>3</sup>[to regulate and control the sale of tea;] to collect statistics from growers, manufactures or dealers of tea and other persons on any matter relating to tea and the tea industry; to fix grading standards of tea and provide for training in tea tasting ; and generally, to take such measures as may appear advisable in the interests of the tea industry of Pakistan ; and to perform such other functions as the <sup>2</sup>[Federal Government] may, from time to time, direct.

**5. Control of the Board.**—(1) The Board shall be subject to the superintendence and control of the <sup>2</sup>[Federal Government], and in the discharge of its functions shall be guided by such general or special instructions as may, from time to time, be given to it by the <sup>2</sup>[Federal Government].

(2) The <sup>2</sup>[Federal Government] may cancel, suspend or modify, as it thinks fit, any act of the Board, and the records of the Board shall be open to inspection by any officer authorized in this behalf by the <sup>2</sup>[Federal Government].

**6. Imposition of tea cess.** There shall be levied and collected, for the purposes of this Ordinance, a cess on all tea produced in Pakistan, at such rate not exceeding two rupees and eight annas per one hundred pounds of tea as the <sup>2</sup>[Federal Government] may, by notification in the official Gazette, fix.

**7. Application of proceeds of cess.**—(1) The proceeds of the cess after deducting the cost of collection, if any, shall be paid to the Board and shall be applied by the Board for meeting the expenses of measures taken in the performance of its functions <sup>4</sup>[, for payment, of contributions to any international organisation connected

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<sup>1</sup> Ins. by the Laws Amendment Ordinance 1965 (39 of 1965), s.4.

<sup>2</sup> Subs. by F.A.O., 1975 (Art. 2 and Table, for "Central Government".

<sup>3</sup> Ins. by the Tea (Amdt.) Ordinance, 1960 (1 of 1960), s. 4.

<sup>4</sup> Ins. *ibid.*, s. 5.

with tea,] and for contributing towards a contributory provident fund constituted and maintained in such manner as may be prescribed for the benefit of the employees of the Board.

(2) The Board may, subject to any rules made in this behalf borrow on the security of the cess for any purpose for which it is authorized under sub-section (1) to expend its funds.

**8. Keeping of accounts and audit and annual reports.**—(1) The Board shall publish annual reports and shall keep regular accounts of all moneys received and expended by it.

(2) The accounts shall be audited every year by auditors approved in this behalf by the <sup>1</sup>[Auditor-General of Pakistan], and such auditors shall have power to disallow any item, which has, in their opinion, been expended otherwise than for the purpose of this Ordinance.

CHAPTER III.—<sup>2</sup>[TEA DEVELOPMENT COMMITTEE]

**9. Constitution of Tea Development Committee.**—(1) The <sup>3</sup>[Federal Government] may set up a Committee of the Board, to be known as the <sup>4</sup>[Tea Development Committee], consisting of—

(a) The Chairman of the Board.

5\*   \*   \*   \*   \*   \*   \*

6\*   \*   \*   \*   \*   \*   \*

(2) A member of the Committee, not being a Government servant shall receive such allowances as the <sup>3</sup>[Federal Government] may determine.

(3) A member of the Committee shall cease to be so when he ceases to be a member of the Board.

<sup>1</sup> Subs. by F.A.O., 1975 Art. 2 and Sch.  
<sup>2</sup> Subs. by the Tea (Amdt.) Ordinance, 1960 (1 of 1960), s. 6, for "Development Committee".  
<sup>3</sup> Subs. by F.A.O., 4 of 1975, Art. 2 and Table, for "Central Government".  
<sup>4</sup> Subs. by Ord. 1 of 1960., s. 7, for "Development Committee".  
<sup>5</sup> Cl. (aa) ins. by the Tea (Amdt.) Ordinance, 1962 (66 of 1962), s. 3, omitted by the Tea (Amdt.) Ordinance, 1965 (14 of 1965), s.3.  
<sup>6</sup> Omitted by P.O. 4 of 1975, Art. 2 and Sch.



**10. Functions of the Committee.**—(1) The functions of the Committee shall be to establish new tea gardens to acquire and rehabilitate derelict tea gardens in accordance with such schemes as may be approved by the <sup>1</sup>[Federal Government] and generally to render assistance to the existing gardens to improve their production.

(2) The Committee may, with the approval of the <sup>1</sup>[Federal Government], sell or transfer its tea gardens after they are established, or rehabilitated to any Pakistani national, firm or company.

**11. Grants and loans by Government to the Committee.** The <sup>1</sup>[Federal Government] may make grants or give loans from the general revenues to the Committee to carry out its functions and may, subject to such conditions as it may impose, authorize the Committee to give loans to any person, firm or company at concessional rates for the improvement and expansion of tea estates <sup>2</sup>[or tea factories] and to borrow money from banks on the security of the assets of its gardens.

**12. Appointment of officials by the Committee.** The Committee may, subject to the approval of the <sup>1</sup>[Federal Government], appoint such officers, advisers and employees for the efficient performance of its functions as may be necessary.

**13. Keeping of accounts.**—(1) The Committee shall keep accounts of all moneys received and expended by it.

(2) The accounts maintained by the Committee shall be audited by the auditors appointed for the purpose by the Board with the previous approval of the <sup>1</sup>[Federal Government].

(3) A statement of the accounts as audited <sup>3</sup>[together with a report on its activities] shall be furnished by the Committee to the Board and to the <sup>1</sup>[Federal Government] as soon as possible after the end of each financial year.

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<sup>1</sup> Subs. by the F.A.O., 1975, Art. 2 and Table, for “Central Government”.

<sup>2</sup> Ins. by the Tea (Amdt.) Ordinance, 1960 (1 of 1960), s. 8.

<sup>3</sup> Ins. *ibid.*, s. 9.

## CHAPTER IV.—CONTROL OVER <sup>1</sup>[CULTIVATION AND] EXPORTS

<sup>2</sup>[13A. Power to direct compulsory expansion.—(1) The <sup>3</sup>[Federal Government] may, by general or special order, direct the owner of an estate to plant or replant tea on such minimum area in that estate every year as may be specified in the order.

(2) Any owner of an estate who fails to comply with any direction issued under sub-section (1) shall be liable to pay a fine to be computed at the rate of one thousand rupees per year per acre of land in respect of which he makes default till such time as the default is made good.

(3) The fine imposed under sub-section (2) shall be realized as a public demand or as an arrear of land revenue].

**14. Export allotment and its distribution.**—(1) The <sup>3</sup>[Federal Government] may, in consultation with the Board, by notification in the official, Gazette fix the export allotment of tea <sup>4</sup>[for each tea year, that is to say, a year commencing on the first day of April, and ending on the thirty-first day of March next following].

<sup>5</sup>[(2) The export allotment fixed under sub-section (1) may be distributed among such tea estates, in such proportion, and in such manner, as the <sup>3</sup>[Federal Government] may from time to time determine.]

**15. Export auctions.**—(1) The <sup>3</sup>[Federal Government] may direct that all tea intended for export <sup>6</sup>[or such part thereof as it may specify] shall be sold in a special set of auctions to be known as export auctions to be held for this purpose.

(2) Every estate for which an export quota is fixed for any year shall during the course of that year sell in the export auctions the full amount of its quota

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<sup>1</sup> *Ins. by the Tea (Amdt.) Ordinance, 1960 (1 of 1960), s. 10.*

<sup>2</sup> *Section 13A was ins ibid., s. 11.*

<sup>3</sup> *Subs. F.A.O., 1975, Art. 2 and Table, for "Central Government".*

<sup>4</sup> *Subs. by the Tea (Amdt.) Ordinance, 1965 (14 of 1965), s. 4, for "each year".*

<sup>5</sup> *Subs. by Ord. 1 of 1960, s. 12 for original sub-section 2.*

<sup>6</sup> *Subs. ibid.,*

<sup>1</sup>[or such part thereof as may be specified by the <sup>2</sup>[Federal Government]].

**16. Export of tea purchased at export auctions.**—(1) All tea purchased in the export auctions shall be exported by or on behalf of the purchaser within a period of <sup>3</sup>[four] months from the date of the purchase and every such purchaser shall have the right to obtain an export licence required under section 17 for the full quantity required to be exported under this section.

(2) The <sup>2</sup>[Federal Government] may, in special circumstances, permit a purchaser to export in lieu of tea purchased in the export auctions an equivalent quantity of tea purchased otherwise than in such auctions.

**17. Control of export of tea and tea seeds.**—(1) No tea shall be exported except under a licence issued by or on behalf of the Board in such form and in accordance with such conditions as may be prescribed.

(2) No tea seed shall be exported except under a permit issued by or on behalf of the <sup>2</sup>[Federal Government].

(3) The breach of the provisions of this section shall be punishable as if it were an offence under <sup>4</sup>[item 9 of section 156 of the Customs Act, 1969 (IV of 1969) and the provisions of section 157] and Chapter XVII of that Act shall apply accordingly.

**18. Registration of contracts.** The <sup>2</sup>[Federal Government] may, by general or special order, require any contracts or class of contracts, for sale of tea for export to be registered with such organisation and in such manner as may be specified in the order.

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<sup>1</sup> Ins. by the Tea (Amdt.) Ordinance 1965, (14 of 1965) s. 5.

<sup>2</sup> Subs. by F.A.O., 1975 Art. 2 and Table, for "Central Government".

<sup>3</sup> Subs. by the Tea (Amdt.) Ordinance, 1960 (1 of 1960), s. 13, for "three".

<sup>4</sup> Subs. by the Federal Laws (Revision and Declaration) Ordinance, 1981 (27 of 1981), s. 3 and II Sch.

**19. Power to prohibit transport storage or sale.** The <sup>1</sup>[Federal Government] may, by general or special order, direct any <sup>2</sup>[person] or class of <sup>3</sup>[persons] not to transport, store, buy, sell or otherwise dispose of any tea or tea of a specified description except in such manner and under such conditions as may be specified.

<sup>4</sup>[**19A. Limitation of application of certain provisions of this Chapter.** Nothing in sections 14 to 19 of this Chapter shall apply to tea:—

- (a) proved to the satisfaction of the Collector to have been imported into Pakistan from any place outside Pakistan,
- (b) shipped as stores on board any vessels, in such quantity as the Collector considers reasonable having regard to the number of the crew and passengers, and the length of the voyage on which the vessel is about to depart, or
- (c) exported as samples by post or as air freight in packages not exceeding twenty pounds avoirdupois in weight].

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## CHAPTER V.—MISCELLANEOUS

**20. Power to call for information etc.**—(1) The <sup>1</sup>[Federal Government] may, for the purposes of this Ordinance at any time, by notified order, direct such person or class of persons as may be specified in the order to maintain such accounts and furnish such returns or other information relating to their business of cultivation, production, manufacture, sale or purchase of tea to the <sup>1</sup>[Federal Government] or to such officer or authority subordinate to the <sup>1</sup>[Federal Government] or the Provincial Government within such period, and giving such particulars as may be specified.

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<sup>1</sup> Subs. by F.A.O., 1975, Art. 2 and Table, for "Central Government".

<sup>2</sup> Subs. by the Tea (Amdt.) Ordinance, 1960 (1 of 1960), s. 14, for "exporter".

<sup>3</sup> Subs. *ibid.*, for "exporters".

<sup>4</sup> Section 19A was ins. *ibid.*, s. 15.

(2) Any person authorised in this behalf by the <sup>1</sup>[Federal Government] or by the Board or any member authorised by the Chairman of the Board in writing or any officer of the Board may, at all reasonable times, enter any tea estate or any place or premises where tea or tea waste is manufactured, stored, kept or exposed for sale and may require the production for his inspection of any book, register, record or other paper kept therein and ask for any information relating to the cultivation, production, manufacture, storage or keeping for sale of tea or tea waste.

**21. Delegation of powers.** The <sup>1</sup>[Federal Government] may, by notified order, direct that any power conferred upon it by or under this Ordinance, shall, in relation to such matters and subject to such conditions, if any, as may be specified in the order, be exercisable also, by—

(i) the Board, or

(ii) such officer or authority subordinate to the <sup>1</sup>[Federal Government] or such Provincial Government or such officer or authority subordinate to the Provincial Government as may be specified in the direction.

**22. Power to exempt.** The <sup>1</sup>[Federal Government] may by order exempt any person or class of persons from the operation of all or any of the provisions of this Ordinance <sup>2</sup>[to such extent and subject to such conditions as may be specified in the order].

**23. Penalties.**—(1) Any person who contravenes or fails to comply with any provision of this Ordinance except <sup>3</sup>[section 13A and] section 17 or of any order or direction issued under this Ordinance shall be punished with imprisonment for a term which may extend to three years or with fine or with both.

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<sup>1</sup> Subs. by F.A.O., 1975 Art. 2 and Table, for "Central Government".

<sup>2</sup> Added by the Tea (Amdt.) Ordinance, 1960 (1 of 1960), s. 16.

<sup>3</sup> Ins. *ibid.*, s. 17.

(2) Where any person as aforesaid is a company or a body corporate, every director, manager, secretary, or other officer, and every agent and servant thereof, and in the case of an unlimited company or a company limited by guarantee, also any of its members, shall, subject to the provisions of the next succeeding sub-section, be punishable as if he had contravened the provisions of this Ordinance.

(3) No such director, manager, secretary or other officer and no such agent, servant or member as is referred to in subsection (2) shall be prosecuted under this Ordinance unless he has been given an opportunity by the <sup>1</sup>[Federal Government] to show cause, within such time as the <sup>1</sup>[Federal Government] may specify why he should not be prosecuted, and if it is made to appear to the satisfaction of the <sup>1</sup>[Federal Government] at any time before the institution of the prosecution that he has used due diligence to enforce the observance of the provisions of this Ordinance and the orders and directions issued there-under or that the offence has been committed without his knowledge or against his consent, the <sup>1</sup>[Federal Government] shall forbear further proceedings against him:

Provided that nothing in this sub-section shall prevent the <sup>1</sup>[Federal Government] from proceeding against him further if on discovery of new facts it sees reason to do so.

**24. False statement.** If any persons—

- (i) when required by any order made under this Ordinance to make any statement or furnish any information, makes any statement or furnishes any information, which is false in any material particular and which he knows or as has reasonable cause to believe to be false or does not believe to be true, or

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<sup>1</sup> Subs. by F.A.O., 1975, Art. 2 and Table, for "Central Government".

(ii) makes any such statement as aforesaid in any book, account, record, declaration, return or other document which he is required by any such order to maintain or furnish, or

(iii) maintains double sets of books, accounts or any other records, in which the entries are not identical, he shall be punishable with imprisonment for a term which may extend to three years or with fine or with both.

**25. Protection of section taken in good faith.** No suit, prosecution or legal proceedings shall lie against the Board or any member thereof or any person acting on its behalf in respect of anything done in good faith under this Ordinance or any rules made under this Ordinance.

**26. Cognizance of offences.** No court shall take cognizance of any offence punishable under this Ordinance except on a report in writing of the facts constituting such offence made by the Board or a person authorized by the Board.

**27. Special provision regarding fines.** Notwithstanding anything contained in section 32 of the Code of Criminal Procedure, 1898 ( Act V of 1898), it shall be lawful for any Magistrate of the First Class specially empowered by the Provincial Government in this behalf to pass a sentence of fine exceeding one thousand rupees on any person convicted under this Ordinance.

**28. Presumption as to orders.** Where an order purports to have been made and signed by an authority in exercise of any power conferred by or under this Ordinance, a court shall, within the meaning of the Evidence Act, 1872 (I of 1872) presume that such order was so made by that authority.

**29. Power to make rules.** The <sup>1</sup>[Federal Government] may, by notification in the official Gazette, make rules for carrying out the purposes of this Ordinance.

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<sup>1</sup> Subs. by F.A.O., 1975, Art. 2 and Table for "Central Government".

**30. Power to make bye-laws.**—(1) The Board may make bye-laws not inconsistent with this Ordinance and the rules made thereunder.

(2) All bye-laws made under this section shall be subject to the previous approval of the <sup>1</sup>[Federal Government].

**31.** *[Repeal.] Rep. by the Repealing and Amending Ordinance, 1965 (10 of 1965), s. 2 and 1st Sch.*

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